

Correctional Treatment Board



MINUTES
April 16, 2013
1:30 p.m. to 4:30 p.m.

Members In attendance: Kelly Messamore, Jeanne Smith, Jim Bullock, Marc Condojani, Dave Walcher, Brian Connors (phone-in) and Eric Philp (phone-in)

Non-Members in attendance: Gina Shimeall, Jessica Johnston - Judicial, Rich Gephardt – Signal, Terri Hurst – CBHC, Glenn Tapia – DCJ, Alex Walker - DCJ

Board Co-Chairman

Marc Condojani, Director
Community Treatment & Recovery
Division of Behavioral Health
Department of Human Services

Board Co-Chairman

Vacant

Board Members

Jim Bullock, District Attorney
16th Judicial District
Colorado District Attorney's Council

Brian Connors, Chief Deputy
State Public Defender's Office

Kelly Messamore, Assistant Director
Division of Adult Parole,
Community Corrections, YOS
Department of Corrections

Eric Philp, Director
Division of Probation Services
Colorado Judicial Branch

Jeanne Smith, Director
Division of Criminal Justice
Department of Public Safety

David Walcher, Undersheriff
Arapahoe County Sheriff's Office
County Sheriffs of Colorado

Board Staff

Tia Mills
Division of Probation Services
Colorado Judicial Branch

Approval of Prior Minutes

Jeanne moved to approve with a second from Kelly. Minutes were approved.

General business

Jim Bullock was introduced as the new representative from CDAC. A discussion of whether to elect a new co-chair was had and the election was put off until the June meeting. Jeanne Smith gave a history that the intent with the co-chair set-up was to ensure there was equal voice between the state agencies and the representatives from the local communities. A new co-chair will be elected in June.

How is Money Spent

Tia provided a pie chart that represented various categories of spending from the Correctional Treatment Cash Fund (CTCF). The intent was to give the Board members a sense of "categories" of spending and what is really adjustable and not. The chart spurred a healthy discussion of starting to look at the cash fund across all agencies rather than at each separate agency's portion. The discussion centered on the categories and how that could be expanded for greater benefit.

Kelly indicated that we should all be able to say exactly where the money is going, how it was spent and what sorts of people got what sort of service. The first step is to get the categories outlined so we can all see what we are paying for as a criminal justice system. Each agency has a general sense of what the money is going for (treatment, personnel, testing), but there is a need to drill down and determine what levels/types of treatment we are paying for and how much money is going to what treatment levels. Glenn indicated that DCJ will be able to track this level of detail starting next year. Probation is not currently able to do this and Parole has information from TASC regarding what services they spent money on (assessments, UA's, administration, etc). OBH currently has service-level data with special services codes.

Glenn suggested that the budget sub-committee could create a universal language and tracking method for the information. This will be a start to ensure that reporting and tracking of expenses is done consistently and will help in reporting to outside entities. The budget sub-committee will need to look at what information is available from each agency and determine how to coordinate it all into a global picture. The gap analysis that is being done will also give good information that can be combined with the spending.

Jeanne said it appears that we have a need to break down our budgets/spending in different ways. Financial information can provide a lot of information beyond just spending levels, but it is necessary to determine what information we all have so we can determine how it all can be used.

Marc also reminded the board that the Affordable Care Act will likely create opportunities for adjusting the allocations from the CTCF so it is important that we know how we are spending and where the gaps are so in the event the ACA frees up state money, the Board is in a position to know where to shift it.

Current Actions/Projects

Tia then reviewed action/projects that are currently underway. The intent of this activity is to provide clarity around spending, build accountability into programs that receive CTCF money and help the board understand relationships between CTCF programs and outside funding sources that are for similar/like purposes as the CTCF. As the Board gets educated/updated on these projects, it will provide a platform to communicate with the local boards and get them involved as well.

- **Problem-Solving Courts:** Eric reiterated the plans within Judicial to begin tracking problem-solving court spending so we can first determine how much money is actually being spent on the courts. Tia is working with Brenidy to review financial reports that will help Brenidy identify areas to look into regarding different court process/actions and to help Brenidy promote the 10-key components.
- **JBBS:** Dave and Marc gave an overview of the program and where the new money for FY2014 will be targeted. With the total FY2014 appropriation, it is estimated that about 95% of people in county jails will have access to JBBS services. Now that Jagruti, the program manager, is back in the office, she is beginning to look into costs per client, why there are differences and is working on outcome reporting and how to measure success. It was discussed getting Brenidy and Jagruti together to look at how they are each measuring their programs and can there be any consistency in what they are measuring/looking at regarding outcomes.
- **SSC Reporting –** the SSC money that flows through OBH goes to the four MSO's around the state. Marc handed out reports he gets quarterly from Signal about the clients that have been served with the money. The reports demonstrate some of the data that can come from the DACODS system and it speaks to how the SSC funds are being spent. There still needs to be a look at whether there is double-payment for services between SSC and other agency treatment funds.
- **Other Substance-Abuse Funding –** Tia is working with Marc/Jagruti to identify what other sources of funding is available through OBH/Human Services for substance-abuse and co-occurring treatment. The goal is to ensure that the local boards are aware of the funding and programs which will help ensure efficient spending of CTCF money.

Board Meetings/Use of Time Together

A general discussion was then had about the Board meetings and how best to use the time. Marc wants the meetings to be a time to report out on program information and also to discuss the movement toward outcomes/results. How can the Board get the state to the point where it can effectively measure outcomes? Eric agreed and wants to ultimately get to the issue of quality – which speaks to outcomes as well. The immediate goal for Eric is to establish some sort of baseline so we can all then work collectively to ensure quality and good outcomes. The meetings will help to determine a common language and understanding of terms (RSS, treatment, assessment, etc).

Glenn asked if each agency was going to have to report on how they are using the money. Tia indicated that yes, it would be nice to have an annual or bi-annual report on the plan for the allocation and then an update on how the money is being spent. Jim Bullock felt strongly that each agency needs to come in annually prior to the funding plan being established to “justify” its budget request. The ultimate goal will be for each Board member to understand how each agency uses its money, how it does at getting the money spent and assessing as a system where the resources are needed. Shifts may need to be made – but if money is shifted to something, it will have to be reduced from somewhere. Jeanne indicated that we need to be able to determine clinical service needs. Hopefully the outline of current spending and the gap analysis will be a start to get at this concept. Tia will develop an annual calendar of the budget cycle and anticipated reporting dates for the June meeting.

Data Sub-Committee

Marc then presented on a need for a data sub-committee. He said now that the Board is underway; Christine Adams who staffs CCJJ is starting to follow up with him on how the Board is doing on meeting its reporting requirements. Marc wants the Data Subcommittee to discuss how to measure outcomes, how to share data and how we can collectively meet statutory expectations. He really wants the committee to speak to collaborative efforts on outcome tracking and develop a process that makes sense for all the work each agency does. The sub-committee was approved and it was determined that the June meeting will discuss who should serve on the board. Members are asked to come to the June meeting with ideas of people to serve on the committee. It was also determined that having a voice from the treatment community would be essential for this committee to ensure that there is consistent expectations across the state agencies as to what is necessary from the treatment providers. The idea of having local representatives was also discussed as the locals are the actual purchasers/consumers of services. Dave asked how big the committee should be and cautioned against it getting too big and also wanted to make sure having treatment providers on the

board didn't give them some sort of competitive advantage. All these issues will need to be discussed in June as this committee is really the beginning of the treatment provider relationship and quality discussion.

Other Business

A short discussion was also had regarding an upcoming meeting with Faye Taxman out of James Madison University. She will be here for the conference and will stay after the conference on the 23rd to present on her RNR tool (risk-need-responsivity). This tool has a module related to quality treatment and the goal is to have her present on the tool so policy-makers in Colorado can see if it might be helpful in helping us address our efforts.

The following people were identified to be in attendance at the meeting: Maryse Osborne (DOC), Barry Pardis (DOC), Todd Helvig (DOC), Sherri Hufford (Judicial), Dana Wilks (Judicial), Glenn Tapia (DCJ), Alex Walker (DCJ), Valarie (DCJ), Jagruti (OBH) and the board members. It was discussed whether or not MSO's or CBHC should be in attendance. The goal at this point is just to introduce the concept to the state agencies and have them determine whether or not we are at a point where we can move forward and if so, is this tool the right one.

The Board discussed the make-up of its 30-minute presentation the Correctional Treatment Board will have at the May conference. Marc will do opening comments – which is really introducing the Chief Justice – and then he will speak on behalf of the Board during the 30-minute presentation (prior to lunch on the first day). Marc will get in touch with Eric on some historical information Eric has put together and will send out draft remarks for the Board to comment on.

Tia also asked if anyone objected to her getting sample by-laws from other boards so the Correctional Treatment Board could develop its own set. Brian has some examples as do Glenn and Jeanne.

Legislative Update

Brian gave a short update on Amendment 64 and legislative outcomes. Bills were getting ready to be introduced and it was not expected that any of those would address complex or controversial stuff. Brian says the expectation is that there might be a special session to deal with Amendment 64 stuff.

The Drug Sentencing Bill has been referred to appropriations, the Diversion bill was either in finance or appropriations and Marc said that a number of initiatives regarding behavioral health were making their way through the process. Marc will send out a link to the website that outlines these bills. The probation conflict of interest bill is coming up. Judicial will testify against it only because if passed as drafted, it will eliminate treatment in some counties where private probation is the only provider and there are concerns it will eliminate the most affordable treatment in the state for probationers.

The meeting was adjourned.

**Next Meeting: June 19th, 2013. 1:30-4:00, 710 Kipling Street
May Meeting Is Cancelled as it is during the Collaborative Justice Conference**